103D CONGRESS 1ST SESSION

H. R. 1227

To establish the Federal Bank Agency, to abolish the positions of the Comptroller of the Currency and Director of the Office of Thrift Supervision, to consolidate and reform the regulation of insured depository institutions, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

MARCH 4, 1993

Mr. Leach introduced the following bill; which was referred to the Committee on Banking, Finance and Urban Affairs

A BILL

To establish the Federal Bank Agency, to abolish the positions of the Comptroller of the Currency and Director of the Office of Thrift Supervision, to consolidate and reform the regulation of insured depository institutions, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 **SECTION 1. SHORT TITLE.**
- 4 This Act may be cited as the "Bank Regulatory
- 5 Consolidation and Reform Act of 1993".

TITLE I—FEDERAL BANK 1 **AGENCY** 2 SEC. 101. ESTABLISHMENT OF THE AGENCY. Effective January 1, 1994, there shall be established 4 the Federal Bank Agency which shall be an independent 5 establishment. 7 SEC. 102. DEFINITIONS. 8 As used in this title— (1) the term "Administrator" means the Ad-9 ministrator of the Federal Bank Agency; 10 (2) the term "Agency" means the Federal Bank 11 12 Agency; and (3) the term "Secretary" means the Secretary 13 of the Treasury. 14 SEC. 103. ADMINISTRATOR OF THE FEDERAL BANK AGEN-16 CY. 17 (a) IN GENERAL.—The Agency shall have an Administrator who shall be the head of the Agency. 18 19 (b) APPOINTMENT.—The Administrator shall be appointed by the President, by and with the advice and consent of the Senate, from among individuals who are 22 citizens of the United States. (c) TERM.—The Administrator shall be appointed for 23 24 a term of 5 years.

1	(d) VACANCY.—A vacancy in the position of Adminis-
2	trator which occurs before expiration of the term for which
3	an Administrator was appointed shall be filled in the man-
4	ner established in subsection (b), and the Administrator
5	appointed to fill such vacancy shall be appointed only for
6	the remainder of said term.
7	(e) Service After End of Term.—An individual
8	may serve as Administrator after the expiration of the
9	term for which appointed until a successor Administrator
10	has been appointed.
11	(f) Deputy Administrators.—
12	(1) Deputy administrator of the agen-
13	CY.—
14	(A) IN GENERAL.—The Agency shall have
15	a Deputy Administrator who shall be appointed
16	by the President, by and with the advice and
17	consent of the Senate.
18	(B) Duties and powers.—The Deputy
19	Administrator shall—
20	(i) perform such duties and exercise
21	such powers as the Administrator may pre-
22	scribe; and
23	(ii) exercise the duties and powers of
24	the Administrator when the Administrator

1	is absent or unable to serve or when the
2	position of the Administrator is vacant.
3	(2) Deputy administrator for savings as-
4	SOCIATIONS.—
5	(A) IN GENERAL.—The Agency shall have
6	a Deputy Administrator for Savings Associa-
7	tions who shall be appointed by the President,
8	by and with the advice and consent of the Sen-
9	ate.
10	(B) Duties and powers.—The Deputy
11	Administrator for Savings Associations shall—
12	(i) perform such duties and exercise
13	such powers as the Administrator may pre-
14	scribe; and
15	(ii) perform the functions which are
16	transferred to the agency from the Direc-
17	tor of the Office of Thrift Supervision until
18	the Administrator provides otherwise.
19	(g) Effective Date.—This section shall take effect
20	on January 1, 1994.
21	SEC. 104. AUTHORITY OF THE ADMINISTRATOR.
22	(a) Delegation of Authority.—The Adminis-
23	trator may delegate to any employee, representative, or
24	agent of the Agency any authority of the Administrator.

- 1 (b) Effective Date.—This section shall take effect
- 2 on January 1, 1994.
- 3 SEC. 105. PERSONNEL.
- 4 (a) IN GENERAL.—The Administrator shall fix the
- 5 number and compensation of, and appoint and direct, all
- 6 employees of the Agency.
- 7 (b) Effective Date.—This section shall take effect
- 8 on January 1, 1995.
- 9 SEC. 106. REGULATIONS AND ORDERS.
- The Administrator may prescribe such regulations
- 11 and issue such orders as the Administrator may determine
- 12 to be necessary or appropriate for carrying out any law
- 13 within the Administrator's jurisdiction.
- 14 **SEC. 107. FUNDING.**
- 15 (a) AUTHORITY TO IMPOSE AND COLLECT ASSESS-
- 16 MENTS, FEES, AND OTHER CHARGES.—
- 17 (1) IN GENERAL.—The Administrator may im-
- pose and collect such assessments, fees, and other
- charges on any institution or entity (including any
- affiliates of any such institution or entity) for which
- 21 the Administrator is the appropriate Federal bank-
- ing agency, as defined in section 3(q)(1) of the Fed-
- eral Deposit Insurance Act, as the Administrator de-
- termines to be necessary or appropriate to carry out
- 25 the responsibilities of the Agency.

1	(2) No NET COST TO GOVERNMENT.—The
2	amount of any assessment, fee, or other charge shall
3	be not less than the amount necessary to meet the
4	full cost to the Federal Government of the service
5	provided by the Agency.
6	(b) USE OF FUNDS.—The Administrator may use the
7	funds obtained through assessments, fees, and other
8	charges imposed pursuant to this title to pay the full cost
9	to the Federal Government of the services provided by the
10	Agency.
11	(c) AGENCY NOT SUBJECT TO APPORTIONMENT OF
12	FUNDS.—Notwithstanding any other provision of law,
13	amounts received by the Agency pursuant to any assess-
14	ment, fee, or other charge imposed under this Act or any
15	other provision of law and any other money received by
16	the Agency shall not be subject to apportionment for the
17	purpose of chapter 15 of title 31, United States Code, or
18	under any other authority.
19	(d) Technical and Conforming Amendment Re-
20	LATING TO SEQUESTRATION.—Paragraph (1) of section
21	255(g) of the Balanced Budget and Emergency Deficit
22	Control Act of 1985 is amended—
23	(1) by striking the items relating to the Comp-
24	troller of the Currency and the Director of the Of-
25	fice of Thrift Supervision; and

1	(2) by inserting after the item relating to
2	the Farm Credit System Financial Assistance Cor-
3	poration, interest payment (20-1850-0-1-351) the
4	following new item:
5	"Federal Bank Agency;".
6	(e) Effective Date.—This section and the amend-
7	ments made by this section shall take effect on Jan-
8	uary 1, 1995.
9	TITLE II—INTERIM PROVISIONS;
10	TRANSFER OF FUNCTIONS,
11	PERSONNEL, AND PROPERTY
12	SEC. 201. INTERIM PROVISIONS FOR THE FEDERAL BANK
13	AGENCY.
14	(a) Interim Authority of the Administrator.—
	(a) Interim Authority of the Administrator.— Prior to the date upon which the functions of the Office
15	
15 16	Prior to the date upon which the functions of the Office
15 16	Prior to the date upon which the functions of the Office of the Comptroller of the Currency and the Office of
15 16 17	Prior to the date upon which the functions of the Office of the Comptroller of the Currency and the Office of Thrift Supervision are transferred to the Administrator
15 16 17 18	Prior to the date upon which the functions of the Office of the Comptroller of the Currency and the Office of Thrift Supervision are transferred to the Administrator pursuant to this Act, the Administrator shall—
15 16 17 18	Prior to the date upon which the functions of the Office of the Comptroller of the Currency and the Office of Thrift Supervision are transferred to the Administrator pursuant to this Act, the Administrator shall— (1) consult and cooperate with the Director of
15 16 17 18 19	Prior to the date upon which the functions of the Office of the Comptroller of the Currency and the Office of Thrift Supervision are transferred to the Administrator pursuant to this Act, the Administrator shall— (1) consult and cooperate with the Director of the Office of Thrift Supervision and the Comptroller
15 16 17 18 19 20 21	Prior to the date upon which the functions of the Office of the Comptroller of the Currency and the Office of Thrift Supervision are transferred to the Administrator pursuant to this Act, the Administrator shall— (1) consult and cooperate with the Director of the Office of Thrift Supervision and the Comptroller of the Currency to facilitate the orderly transfer of
15 16 17 18 19 20 21	Prior to the date upon which the functions of the Office of the Comptroller of the Currency and the Office of Thrift Supervision are transferred to the Administrator pursuant to this Act, the Administrator shall— (1) consult and cooperate with the Director of the Office of Thrift Supervision and the Comptroller of the Currency to facilitate the orderly transfer of functions to the Office; and

- 1 (b) Interim Staff.—Prior to the date upon which
- 2 the Office of the Comptroller of the Currency and the Of-
- 3 fice of Thrift Supervision are abolished, each such Office
- 4 shall detail to the Agency such personnel as the Adminis-
- 5 trator deems appropriate to assist the Administrator in
- 6 carrying out the duties of title I.
- 7 (c) Interim Administrative Services.—The Sec-
- 8 retary may provide all administrative services necessary
- 9 to support the Agency prior to the date upon which the
- 10 Office of the Comptroller of the Currency and the Office
- 11 of Thrift Supervision are abolished, and obtain reimburse-
- 12 ment for the cost of such services pursuant to subsection
- 13 (d).
- 14 (d) Interim Funding.—Prior to the date upon
- 15 which the Office of the Comptroller of the Currency and
- 16 the Office of Thrift Supervision are abolished, each such
- 17 Office shall pay to the Secretary one-half of the total
- 18 amount determined by the Secretary to be necessary to
- 19 fund all direct and indirect salary and administrative ex-
- 20 penses of the Agency, including the salary of the Adminis-
- 21 trator, through January 1, 1995, from the funds obtained
- 22 by such Offices through assessments, fees, and other
- 23 charges which they are authorized to impose by law. The
- 24 Secretary may credit to an appropriation and spend
- 25 amounts received pursuant to this subsection. Upon the

- 1 appointment of the Administrator, the amounts paid to
- 2 the Secretary under this subsection shall be paid by the
- 3 Secretary to the Administrator.
- 4 (e) Interim Authority of the Secretary.—The
- 5 Secretary is authorized to perform the functions of the
- 6 Administrator under this section until the Administrator
- 7 is appointed.
- 8 (f) MERGER OF TRANSFERRED EMPLOYEES.—The
- 9 Administrator shall, to the maximum extent practicable,
- 10 merge and consolidate the work force structures of the Of-
- 11 fice of the Comptroller of the Currency and the Office of
- 12 Thrift Supervision. In merging the work forces, the Ad-
- 13 ministrator shall establish procedures which take into ac-
- 14 count the job experience of, and the compensation and
- 15 benefits provided to, the transferred employees at the
- 16 prior agency.
- 17 (g) Effective Date.—This section shall take effect
- 18 on January 1, 1994.
- 19 SEC. 202. OFFICE OF THRIFT SUPERVISION ABOLISHED.
- 20 (a) Office of Thrift Supervision Abolished.—
- 21 Effective January 1, 1995, the Office of Thrift Super-
- 22 vision and the position of Director of the Office of Thrift
- 23 Supervision are hereby abolished.
- 24 (b) Disposition of Affairs.—

- (1) IN GENERAL.—In winding up the affairs of the Office of Thrift Supervision, the Director of the Office of Thrift Supervision shall consult and cooperate with the Administrator of the Agency and the Comptroller of the Currency to facilitate the orderly transfer of the functions to the Agency. Any matter not resolved pursuant to such consultation and cooperation shall be resolved by the Secretary.
 - (2) Continuing authority of director of the office of the authority vested in the provided in paragraph (1) and section 201, nothing in this title shall affect the authority vested in the Director of the Office of Thrift Supervision before the date of enactment of this Act which is necessary to carry out the duties of the position until the date upon which the position of Director of the Office of Thrift Supervision is abolished.
 - (3) CONTINUATION OF AGENCY SERVICES.—
 Any agency, department, or other instrumentality of the United States, or any successor to any such agency, department, or instrumentality, which was providing support services to the Office of Thrift Supervision of the day before the date the Office of Thrift Supervision is abolished shall—

- 1 (A) continue to provide such services on a 2 reimbursable basis, in accordance with the 3 terms of the arrangement pursuant to which 4 such services were provided until the arrangement is modified or terminated in accordance with such terms, except that effective Jan-6 7 uary 1, 1995, the Agency shall be substituted for the Office of Thrift Supervision as a party 8 9 to the arrangement; and
 - (B) consult with the Administrator to coordinate and facilitate a prompt and reasonable transition.

(c) Savings Provisions.—

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- (1) Existing rights, duties, and obligations not affected.—No provision of this title shall affect the validity of any right, duty, or obligation of the United States, the Office of Thrift Supervision, or any person, which existed on the day before the date upon which the Office of Thrift Supervision is abolished.
- (2) CONTINUATION OF SUITS.—No action or other proceeding commenced by or against the Office of Thrift Supervision shall abate by reason of enactment of this Act, except that, effective January 1,

1	1995, the Administrator shall be substituted as a
2	party to any such action or proceeding.
3	(3) Continuation of administrative
4	RULES.—All orders, resolutions, determinations, reg-
5	ulations, interpretative rules, other interpretations,
6	guidelines, procedures, and other advisory material
7	which—
8	(A) have been issued, made, prescribed, or
9	permitted to become effective by the Office of
10	Thrift Supervision, and
11	(B) are in effect on December 31, 1994,
12	(or become effective after such date pursuant to
13	the terms of the order, resolution, determina-
14	tion, rule, other interpretation, guideline, proce-
15	dure, and other advisory material, as in effect
16	on such date), shall—
17	(i) continue in effect according to the
18	terms of such orders, resolutions, deter-
19	minations, regulations, interpretative rules,
20	other interpretations, guidelines, proce-
21	dures, or other advisory material;
22	(ii) be administered by the Adminis-
23	trator; and
24	(iii) be enforceable by or against the
25	Administrator until modified, terminated,

1	set aside, or superseded in accordance with
2	applicable law by the Administrator, by
3	any court of competent jurisdiction, or by
4	operation of law.
5	(d) Transfer of Property.—Effective January 1,
6	1995, all property of the Office of Thrift Supervision shall
7	be transferred to the Agency.
8	SEC. 203. OFFICE OF THE COMPTROLLER OF THE CUR-
9	RENCY ABOLISHED.
10	(a) Office of the Comptroller of the Cur-
11	RENCY ABOLISHED.—Effective January 1, 1995, the Of-
12	fice of the Comptroller of the Currency and the position
13	of the Comptroller of the Currency are abolished.
14	(b) Disposition of Affairs.—
15	(1) IN GENERAL.—In winding up the affairs of
16	the Office of the Comptroller of the Currency, the
17	Comptroller of the Currency shall consult and co-
18	operate with the Administrator of the Federal Bank
19	Agency and the Director of the Office of Thrift Su-
20	pervision to facilitate the orderly transfer of func-
21	tions to the Agency. Any matter not resolved pursu-
22	ant to such consultation and cooperation shall be
23	resolved by the Secretary.
24	(2) Continuing authority of the comp-
25	TROLLER OF THE CURRENCY.—Except as provided

in paragraph (1) and section 201, nothing in this Act shall affect the authority vested in the Comptroller of the Currency before the date of enactment of this Act which is necessary to carry out the duties of the position until the date upon which the position of Comptroller is abolished.

(3) CONTINUATION OF AGENCY SERVICES.—
Any agency, department, or other instrumentality of the United States, or any successor to any such agency, department, or instrumentality, which was providing support services to the Office of the Comptroller of the Currency on the day before the date the Office of the Comptroller of the Currency is abolished shall—

(A) continue to provide such services, on a reimbursable basis, in accordance with the terms of the arrangement pursuant to which such services were provided until the arrangement is modified or terminated in accordance with such terms, except that effective January 1, 1995, the Agency shall be substituted for the Office of the Comptroller of the Currency as a party to the arrangement; and

1 (B) consult with the Administrator to co-2 ordinate and facilitate a prompt and reasonable 3 transition.

(c) Savings Provisions.—

- (1) Existing rights, duties, and obligations not affected.—No provision of this title shall affect the validity of any right, duty, or obligation of the United States, the Office of the Comptroller of the Currency, or any person, which existed on the day before the date upon which the Office of the Comptroller of the Currency is abolished by this title.
- (2) CONTINUATION OF SUITS.—No action or other proceeding commenced by or against the Comptroller of the Currency or the Office of the Comptroller of the Currency shall abate by reason of enactment of this Act, except that effective January 1, 1995, the Administrator shall be substituted as a party to any such action or proceeding.
- (3) CONTINUATION OF ADMINISTRATIVE RULES.—All orders, resolutions, determinations, regulations, interpretative rules, other interpretations, guidelines, procedures, and other advisory material which—

1	(A) have been issued, made, prescribed, or
2	permitted to become effective by the Comptrol-
3	ler of the Currency; and
4	(B) are in effect on December 31, 1994,
5	(or become effective after such date pursuant to
6	the terms of the order, resolution, determina-
7	tion, rule, other interpretation, guideline, proce-
8	dure, and other advisory material, as in effect
9	on such date) shall—
10	(i) continue in effect according to the
11	terms of such orders, resolutions, deter-
12	minations, regulations, interpretative rules,
13	guidelines, procedures or other advisory
14	material;
15	(ii) be administered by the Adminis-
16	trator; and
17	(iii) be enforceable by or against the
18	Administrator until modified, terminated,
19	set aside, or superseded in accordance with
20	applicable law by the Administrator, by
21	any court of competent jurisdiction, or by
22	operation of law.
23	(d) Transfer of Property.—Effective January 1,
24	1995, all property of the Office of the Comptroller of the
25	Currency shall be transferred to the Agency.

1 SEC. 204. REFERENCES IN FEDERAL LAW TO FEDERAL

- 2 BANKING AGENCIES.
- 3 Any reference in any Federal law to the Comptroller
- 4 of the Currency, the Office of the Comptroller of the Cur-
- 5 rency, the Director of the Office of Thrift Supervision, or
- 6 the Office of Thrift Supervision shall be deemed to be a
- 7 reference to the appropriate Federal banking agency (as
- 8 defined in section 3(q) of the Federal Deposit Insurance
- 9 Act).

10 TITLE III—REGULATORY AND

11 SUPERVISORY RESPONSIBILITY

- 12 SEC. 301. TRANSFER OF POWERS AND DUTIES.
- 13 (a) Director of the Office of Thrift Super-
- 14 VISION.—Effective January 1, 1995, all powers and duties
- 15 which were vested in the Director of the Office of Thrift
- 16 Supervision on December 31, 1994, are transferred to the
- 17 Administrator, except as otherwise provided in this Act.
- 18 (b) Comptroller of the Currency.—Effective
- 19 January 1, 1995, all powers and duties which were vested
- 20 in the Comptroller of the Currency on December 31, 1994,
- 21 are transferred to the Administrator, except as otherwise
- 22 provided in this Act.
- 23 SEC. 302. APPROPRIATE FEDERAL BANKING AGENCY.
- 24 (a) Section 3(q) of the Federal Deposit Insurance Act
- 25 (12 U.S.C. 1813(q)) is amended to read as follows:
- 26 "(q) Appropriate Federal Banking Agency.—

1	"(1) IN GENERAL.—The term 'appropriate Fed-
2	eral banking agency' means—
3	"(A) the Administrator of the Federal
4	Bank Agency in the case of—
5	"(i) a Federal depository institution
6	and any subsidiary of any Federal deposi-
7	tory institution, other than—
8	"(I) a subsidiary chartered or
9	regulated by the Board of Governors
10	of the Federal Reserve System under
11	section 25 or 25A of the Federal
12	Reserve Act; or
13	"(II) a depository institution sub-
14	sidiary of a depository institution
15	holding company for which the Fed-
16	eral Deposit Insurance Corporation or
17	the Board of Governors of the Federal
18	Reserve System is the appropriate
19	Federal banking agency;
20	"(ii) a District bank chartered by the
21	Administrator, other than a depository in-
22	stitution subsidiary described in clause (i);
23	''(iii) a Federal agency of a foreign
24	bank other than an agency regulated by
25	the Board of Governors of the Federal Re-

1	serve System or the Federal Deposit Insur-
2	ance Corporation;
3	"(iv) a savings and loan holding com-
4	pany the principal depository institution
5	subsidiary of which is a Federal savings
6	association and each affiliate of such com-
7	pany, including each depository institution
8	subsidiary of such company; and
9	"(v) a bank holding company—
10	"(I) which has total consolidated
11	depository institution assets of less
12	than \$25,000,000,000; and
13	"(II) the principal depository in-
14	stitution subsidiary of which is a
15	Federal depository institution or a
16	District bank,
17	and each affiliate of such company, includ-
18	ing each depository institution subsidiary
19	of such company.
20	"(B) the Federal Deposit Insurance Cor-
21	poration in the case of—
22	"(i) a State depository institution (ex-
23	cept a District bank), other than a deposi-
24	tory institution subsidiary of a depository
25	institution holding company for which the

1	Federal Bank Agency or the Board of Gov-
2	ernors of the Federal Reserve System is
3	the appropriate Federal banking agency;
4	"(ii) a foreign bank having an insured
5	branch;
6	"(iii) a bank holding company—
7	"(I) which has total consolidated
8	depository institution assets of less
9	than \$25,000,000,000; and
10	"(II) the principal depository in-
11	stitution subsidiary of which is a
12	State depository institution (except a
13	District bank),
14	and each affiliate of such company, includ-
15	ing each depository institution subsidiary
16	of such company; and
17	"(iv) a savings and loan holding com-
18	pany the principal depository institution
19	subsidiary of which is a State savings asso-
20	ciation and each affiliate of such company,
21	including each depository institution sub-
22	sidiary of such company.
23	"(C) the Board of Governors of the
24	Federal Reserve System in the case of—

1 "(i) any branch or agency of a foreign
2 bank with respect to any provision of the
Federal Reserve Act which is made appli-
4 cable under the International Banking Act
of 1978,
6 "(ii) any foreign bank which does not
7 operate an insured branch,
8 "(iii) any agency or commercial lend-
9 ing company other than a Federal agency,
0 "(iv) supervisory or regulatory pro-
ceedings arising from the authority given
2 to the Board of Governors under section
3 7(c)(1) of the International Banking Act of
4 1978, including such proceedings under
5 the Depository Institutions Supervisory
6 Act; and
7 "(v) any bank holding company which
8 has total consolidated depository institu-
9 tion assets equal to or greater than
\$25,000,000,000 or foreign bank with
worldwide assets equal to or greater than
\$25,000,000,000, and each affiliate of
such company, including each depository
institution subsidiary of such company.

1	"(2) Consolidated assets defined.—For
2	purposes of this subsection, the term 'consolidated
3	depository institution assets' means, with respect to
4	any calendar year, the total assets of all insured de-
5	pository institutions controlled by a depository insti-
6	tution holding company on average for the last day
7	of each quarter of the preceding calendar year;
8	"(3) Determination of Principal Deposi-
9	TORY INSTITUTION SUBSIDIARY.—
10	"(A) Principal depository institution
11	SUBSIDIARY DEFINED.—The term 'principal de-
12	pository institution subsidiary' means, with re-
13	spect to any year—
14	"(i) the depository institution subsidi-
15	ary of a bank holding company that has
16	the greatest dollar amount of assets, on av-
17	erage, as of the last day of each quarter of
18	the preceding calendar year; and
19	"(ii) in the case of a foreign bank that
20	is a bank holding company, the depository
21	institution, branch, agency, or commercial
22	lending company controlled or operated by
23	a foreign bank in the United States that
24	has the greatest dollar amount of assets,

on average, as of the last day of each quarter of the preceding calendar year.

"(B) RULE IN CASE OF MULTIPLE DEPOSITORY INSTITUTION SUBSIDIARIES OF SIMILAR SIZE.—If a depository institution holding company controls 2 or more depository institutions which have substantially equal dollar amounts of assets and such depository institutions are not regulated by the same Federal banking agency, the principal depository institution subsidiary, for purposes of this subsection, shall be the depository institution which has the greatest dollar amount of deposits, on average, for the last day of each quarter of the preceding calendar year.

- "(4) CALCULATIONS.—All determinations regarding equity capital or assets, as appropriate, shall be made based upon those amounts on the last day of each of the four quarters over the preceding calendar year.
- "(5) EVALUATION.—The appropriate Federal banking agency shall evaluate the principal bank subsidiary and the consolidated assets of the depository institution holding company, as the cases may be, as defined in paragraphs (1), (2), and (3) by

January 1, 1995, and every 5 years thereafter for the purpose of determining whether a transfer to the other appropriate Federal banking agency is necessary.

"(6) Transfer.—

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- "(A) IN GENERAL.—In any case in which the appropriate Federal banking agency has changed after evaluation, notice shall be given to the new appropriate Federal banking agency within 30 days after evaluation.
- "(B) EXAMINATION AND OTHER RE-PORTS.—A copy of the examination reports and any other reports required to be filed by the depository institution holding company pursuant to the Bank Holding Company Act of 1956 or section 10 of the Home Owners' Loan Act for the prior 2 years shall be provided to the new appropriate Federal banking agency when notice is provided to such agency.
- "(C) REGULATION AND SUPERVISION.— Regulation and supervision of the depository institution holding company shall be transferred to the new appropriate Federal banking agency no later than 90 days after notice has been provided.

1	"(7) Cost-of-living adjustment.—
2	"(A) In GENERAL.—Paragraph (1) shall
3	be applied in any year beginning after Decem-
4	ber 31, 1994, by increasing the
5	\$25,000,000,000 amount in any subparagraph
6	of such paragraph by the cost-of-living adjust-
7	ment for the year.
8	"(B) Cost-of-living adjustment.—For
9	purposes of subparagraph (A), the cost-of-living
10	adjustment for any year is the percentage, if
11	any, by which—
12	"(i) the CPI for the preceding year,
13	exceeds the CPI for 1993.
14	"(C) CPI FOR ANY YEAR.—For purposes
15	of subparagraph (B), the CPI for any year is
16	the average of the last Consumer Price Index
17	for all-urban consumers published by the De-
18	partment of Labor during the 12-month period
19	ending on August 31 of such year.".
20	(b) Effective Date.—The amendment made by
21	subsection (a) shall take effect on January 1, 1995.

1	TITLE IV—FEDERAL DEPOSIT
2	INSURANCE CORPORATION
3	AMENDMENTS
4	SEC. 401. AMENDMENTS TO THE FEDERAL DEPOSIT INSUR-
5	ANCE ACT.
6	(a) APPLICATION FOR INSURANCE.—Section 5 of the
7	Federal Deposit Insurance Act (12 U.S.C. 1815) is
8	amended—
9	(1) in subsection (a), by striking "Comptroller
10	of the Currency", each place such term appears, and
11	inserting "Administrator of the Federal Bank
12	Agency".
13	(2) in subsection (a), by striking "Adminis-
14	trator of the Office of Thrift Supervision", each
15	place such term appears, and inserting "Adminis-
16	trator of the Federal Bank Agency".
17	(b) Amendments to Section 18 of the Federal
18	DEPOSIT INSURANCE ACT.—Section 18 of the Federal
19	Deposit Insurance Act (12 U.S.C. 1828) is amended—
20	(1) in subsection (c)—
21	(A) by striking "responsible agency" each
22	place such term appears and inserting "appro-
23	priate Federal banking agency'':

1	(B) by striking "responsible agencies" each
2	place such term appears and inserting "appro-
3	priate Federal banking agencies";
4	(C) by striking "the other two banking
5	agencies referred to in this subsection' each
6	place such term appears and inserting "the
7	other appropriate Federal banking agency";
8	(D) by striking "the other two banking
9	agencies" each place such term appears and in-
10	serting "the other appropriate Federal banking
11	agency";
12	(E) in paragraph (2), by striking "written
13	approval" and all that appears after such term
14	in such paragraph and inserting "written ap-
15	proval of the appropriate Federal banking
16	agency for the acquiring, assuming, or resulting
17	institution."; and
18	(F) by striking subparagraph (B) of para-
19	graph (2) and redesignating subsequent sub-
20	paragraphs accordingly;
21	(2) in subsection (g), by striking "Adminis-
22	trator of the Office of Thrift Supervision" each place
23	such term appears and inserting "Administrator of
24	the Federal Bank Agency"; and

1	(3) in subsection $(i)(2)$, by striking "written
2	consent" and all that appears after such term in
3	such paragraph and inserting "written consent of
4	the appropriate Federal banking agency for the
5	acquiring, assuming or resulting institution.".
6	TITLE V—REORGANIZATION OF
7	BOARDS OF DIRECTORS
8	SEC. 501. FEDERAL DEPOSIT INSURANCE CORPORATION
9	BOARD OF DIRECTORS.
10	(a) Reorganization.—Section 2 of the Federal
11	Deposit Insurance Act (12 U.S.C. 1812) is amended—
12	(1) by striking "Comptroller of the Currency"
13	each place such term appears and inserting "Admin-
14	istrator of the Federal Bank Agency";
15	(2) by striking "Director of the Office of Thrift
16	Supervision" each place such term appears and in-
17	serting "Chairman of the Board of Governors of the
18	Federal Reserve System or a Governor of the Board
19	of Governors of the Federal Reserve System dele-
20	gated by the Chairman of the Board of Governors";
21	and
22	(3) in subsection (a), by striking paragraph (2).
23	(b) Conforming Amendment to the Federal
24	RESERVE ACT.—Section 11(k) of the Federal Reserve Act
25	(12 U.S.C. 248(k)) is amended by adding at the end there-

- 1 of the following: "The Chairman may delegate the author-
- 2 ity of the Chairman to serve as a member of the Board
- 3 of Directors of the Federal Deposit Insurance Corporation
- 4 to any other member of the Board.".
- 5 (c) Effective Date.—The amendments made by
- 6 this subsection shall take effect on January 1, 1995.

7 SEC. 502. AMENDMENTS TO THE FEDERAL RESERVE ACT.

- 8 (a) The 7th undesignated paragraph of section 9 of
- 9 the Federal Reserve Act (12 U.S.C. 325) is amended to
- 10 read as follows:
- 11 "(7) As a condition of membership, such banks
- shall be subject to examinations made by the appro-
- priate Federal banking agency (as defined in section
- 3(q) of the Federal Deposit Insurance Act).".
- 15 (b) The 8th undesignated paragraph of section 9 of
- 16 the Federal Reserve Act (12 U.S.C. 326) is amended by
- 17 striking "Whenever" and all that follows through the colon
- 18 and inserting "Whenever the appropriate Federal banking
- 19 agency (as defined in section 3(q) of the Federal Deposit
- 20 Insurance Act) shall approve the examinations made by
- 21 the State authorities, such examinations and the reports
- 22 the examination reports may be accepted in lieu of
- 23 examinations made by the appropriate Federal banking
- 24 agency:".

- 1 (c) The 13th undesignated paragraph of section 9 of
- 2 the Federal Reserve Act (12 U.S.C. 330) is amended by
- 3 striking the 1st sentence and inserting the following new
- 4 sentence: "Banks which become members of the Federal
- 5 Reserve System under authority of this section shall be
- 6 subject to the provisions of this section and to the provi-
- 7 sions of this Act which relate specifically to member
- 8 banks, but shall subject to examination by their appro-
- 9 priate Federal banking agency (as defined in section 3(q)
- 10 of the Federal Deposit Insurance Act)".
- 11 (d) The 16th undesignated paragraph of section 9 of
- 12 the Federal Reserve Act (12 U.S.C. 333) is amended, in
- 13 the 1st sentence, by inserting ", by the appropriate Fed-
- 14 eral banking agency (as defined in section 3(q) of the
- 15 Federal Deposit Insurance Act)" after "examination".
- (e) The 22d undesignated paragraph of section 9 of
- 17 the Federal Reserve Act (12 U.S.C. 338) is amended to
- 18 read as follows:
- 19 "(22) In connection with examinations of State
- 20 member banks, examiners selected or approved by
- the appropriate Federal banking agency (as defined
- in section 3(q) of the Federal Deposit Insurance
- Act) shall make such examinations of the affairs of
- 24 all affiliates of such bank as shall be necessary to
- disclose fully the relations between such banks and

their affiliates and the effect of such relations upon 1 2 the affairs of such banks. The expense of examination of affiliates of any State member bank may, in 3 the discretion of the appropriate Federal regulator, be assessed against such bank and when so assessed, 5 6 shall be paid by such bank to the appropriate Fed-7 eral regulator. In the event of the refusal to give any information requested in the course of the examina-8 tion of any such affiliate, or in the event of the re-9 fusal to permit such examination, or in the event of 10 11 the refusal to pay any expense so assessed, the ap-12 propriate Federal regulator shall inform the Board of Governors of the Federal Reserve System of such 13 14 refusal. The Board of Governors of the Federal Reserve System may, in its discretion, require any or 15 all State member banks affiliated with such affiliate 16 17 to surrender their stock in the Federal reserve bank 18 and to forfeit all rights and privileges of membership 19 in the Federal Reserve System, as provided in this 20 section.".

21 (f) This section and the amendments made by this 22 section shall take effect on January 1, 1995.

1	SEC. 503. AMENDMENT TO THE BANK HOLDING COMPANY
2	ACT.
3	(a) Substitution of Appropriate Agency for
4	Board.—
5	(1) IN GENERAL.—The Bank Holding Company
6	Act of 1956 (12 U.S.C. 1841 et seq.) is amended by
7	striking "Board" each place such term appears
8	(other than in section 2(f)) and inserting "appro-
9	priate Federal banking agency".
10	(2) Appropriate federal banking agency
11	DEFINED.—Section 2(f) of the Bank Holding Com-
12	pany Act of 1956 (1841(f)) is amended to read as
13	follows:
14	"(f) Appropriate Federal Banking Agency.—
15	The term 'appropriate Federal banking agency' has the
16	meaning given to such term in section $3(q)$ of the Federal
17	Deposit Insurance Act.".
18	(b) Reports.—Section 5(c) of the Bank Holding
19	Company Act of 1956 (12 U.S.C. $1844(c)$) is amended
20	by striking the last sentence.
21	SEC. 504. AMENDMENT TO THE BANK HOLDING COMPANY
22	AMENDMENTS ACT OF 1970.
23	Section 106(a) of the Bank Holding Company Act
24	Amendments of $1970\ (12\ U.S.C.\ 1971)$ is amended by
25	adding the following sentence at the end thereof: "The
26	term 'appropriate Federal banking agency' means 'appro-

1	priate Federal banking agency (as defined in section 3(q)
2	of the Federal Deposit Insurance Act).".
3	TITLE VI—REGULATORY
4	UNIFORMITY
5	SEC. 601. AMENDMENTS RELATING TO THE FINANCIAL IN-
6	STITUTIONS EXAMINATION COUNCIL.
7	(a) Uniform Examination and Supervision.—
8	Subsection (a) of section 1006 of the Federal Financial
9	Institutions Examination Council Act of 1978 is amended
10	to read as follows:
11	"(a) Uniform Examination and Supervision.—
12	The Council shall, insofar as is practicable, establish uni-
13	form principles and standards for the examination and su-
14	pervision of financial institutions and other providers of
15	financial services within the jurisdiction of the member
16	agencies, which shall be applied by the member agencies.".
17	(b) RECOMMENDATIONS FOR UNIFORMITY IN OTHER
18	SUPERVISORY MATTERS.—Subsection (b)(1) of section
19	1006 of the Federal Financial Institutions Examination
20	Council Act of 1978 is amended to read as follows:
21	"(b) Uniformity in other supervisory mat-
22	TERS.—
23	"(1) IN GENERAL.—The Council shall make
24	recommendations for uniformity in other supervisory
25	matters, such as identifying financial institutions

1	and other providers of financial services in need of
2	special supervisory attention, the adequacy of super-
3	visory tools for determining the impact of affiliate
4	operations on insured depository institutions and the
5	ability of the member agencies to discover possible
6	fraud or questionable practices.".
7	(c) Uniform Regulations.—Section 1006 of the
8	Federal Financial Institutions Examination Council Act of
9	1978 is amended—
10	(1) by redesignating subsections (e) and (f) as
11	subsections (g) and (h), respectively; and
12	(2) by inserting after subsection (d) the follow-
13	ing new subsections:
14	"(e) Uniform Regulations.—
15	"(1) Submission of each proposed regula-
16	TION.—Each Federal financial institutions regu-
17	latory agency shall submit each proposed regulation
18	relating to the supervision and regulation of finan-
19	cial institutions to the Council for comments and
20	recommendations.
21	"(2) Review and recommendations.—The
22	Council shall review any proposed regulation submit-
23	ted under subsection (a) and shall provide such com-

ments and recommendations to the appropriate Fed-

1	eral regulatory agency as the Council determines to
2	be appropriate in order to—
3	"(A) maintain, insofar as is practicable,
4	uniformity in the requirements of the regula-
5	tions of the appropriate Federal regulatory
6	agencies;
7	"(B) ensure that such regulations address
8	such unsafe or unsound practices involving de-
9	pository institution holding companies and their
10	affiliates as the Council may identify based
11	upon the Council's or any appropriate Federal
12	regulatory agency's experience in administering
13	this Act; and
14	"(C) ensure that such regulations take into
15	account competitive conditions in domestic and
16	international financial markets.
17	"(f) AUTHORITY TO ISSUE REGULATIONS.—
18	"(1) IN GENERAL.—Notwithstanding any other
19	provision of law, the Council may, by unanimous
20	vote, issue in the name of the Council any uniform
21	regulation, interpretation, guideline, order, or other
22	administrative action which could be taken sepa-
23	rately by any of Federal agencies represented on the
24	Council under the Federal Reserve Act, the Federal

Deposit Insurance Act, the Home Owners Loan Act,

title LXII of the Revised Statutes of the United 1 2 States, or the Bank Holding Company Act of 1956. "(2) JUDICIAL REVIEW.—Any action taken by 3 the Council under paragraph (1) shall be subject to 5 judicial review as if the action was taken by the 6 member of the Council in whose stead the Council 7 acted.". 8 (d) TECHNICAL AND CONFORMING AMENDMENT.— Section 1003(1) of the Federal Financial Institutions Examination Council Act of 1978 (12 U.S.C. 3302(1)) is 10 amended to read as follows: "(1) FEDERAL FINANCIAL INSTITUTIONS REGU-12 13 LATORY AGENCIES.—The term 'Federal financial in-14 stitutions regulatory agencies' means the Board of 15 Governors of the Federal Reserve System, the Federal Deposit Insurance Corporation, the Federal 16 17 Bank Agency, and the National Credit Union 18 Administration.". TITLE VII—CREDIT UNIONS 19 SEC. 701. COMPARABLE SUPERVISORY STANDARDS FOR 21 CREDIT UNIONS. 22 Insured credit unions (as defined in section 101(7) of the Federal Credit Union Act) shall be supervised by the National Credit Union Administration under stand-

ards which are comparable to the standards under which

- 1 Federal depository institutions (as defined in section 3(c)
- 2 of the Federal Deposit Insurance Act) are supervised by
- 3 the appropriate Federal banking agency (as defined in
- 4 section 3(q) of the Federal Deposit Insurance Act, as
- 5 amended by section 302 of this Act), taking into account
- 6 the unique mission and nature of credit unions.

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